

Eric C. Rassbach (CA SBN 288041)
erassbach@becketlaw.org
Nicholas R. Reaves (DC Bar No. 1044454)
Daniel L. Chen (CA SBN 312576)
Laura Wolk Slavis (DC Bar No. 1643193)
Brandon L. Winchel* (CA SBN 344719)
The Becket Fund for Religious Liberty
1919 Pennsylvania Ave., Suite 400
Washington, DC 20006
202-955-0095 tel. / 202-955-0090 fax

Attorneys for Plaintiffs

**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

CHAYA LOFFMAN and JONATHAN
LOFFMAN, on their own behalf and on behalf of
their minor child M.L.; FEDORA NICK and
MORRIS TAXON, on their own behalf and on
behalf of their minor child K.T.; SARAH
PERETS and ARIEL PERETS, on their own
behalf and on behalf of their minor child N.P.;
JEAN & JERRY FRIEDMAN SHALHEVET
HIGH SCHOOL; and SAMUEL A. FRYER
YAVNEH HEBREW ACADEMY,

Plaintiffs,

v.

CALIFORNIA DEPARTMENT OF
EDUCATION; TONY THURMOND, in his
official capacity as Superintendent of Public
Instruction; LOS ANGELES UNIFIED
SCHOOL DISTRICT; and ANTHONY
AGUILAR, in his official capacity as Chief of
Special Education, Equity, and Access,

Defendants.

Case No.:
2:23-cv-01832-JLS-MRW

**PLAINTIFFS'
CONSOLIDATED
REPLY IN SUPPORT OF
MOTION FOR
PRELIMINARY
INJUNCTION**

Date: July 21, 2023
Time: 10:30am
Courtroom: 8A
Judge: Hon. Josephine L. Staton

* Not a member of the DC Bar; admitted in
California. Practice limited to cases in federal court.

TABLE OF CONTENTS

	Page
TABLE OF AUTHORITIES	ii
INTRODUCTION	1
ARGUMENT	2
I. Plaintiffs have standing to seek preliminary injunctive relief.....	2
II. Plaintiffs have shown a likelihood of success on the merits.....	4
A. Defendants violate the First Amendment by excluding individuals and institutions from a public benefit solely because they are religious (Count I).	4
B. Defendants violate the First Amendment because the law is not generally applicable (Count III).	6
C. Defendants have not carried their burden of satisfying strict scrutiny.	7
D. Defendants violate the unconstitutional conditions doctrine (Count V)....	8
III. Plaintiffs satisfy the remaining preliminary injunction factors.....	8
CONCLUSION.....	12
CERTIFICATE OF SERVICE	14
CERTIFICATE OF COMPLIANCE.....	15

TABLE OF AUTHORITIES

	Page(s)
Cases	
<i>All. for Wild Rockies v. Cottrell</i> , 632 F.3d 1127 (2011)	8
<i>Arc of Cal. v. Douglas</i> , 757 F.3d 975 (9th Cir. 2014)	10
<i>Associated Press v. Otter</i> , 682 F.3d 821 (9th Cir. 2012)	9
<i>Benisek v. Lamone</i> , 138 S. Ct. 1942 (2018).....	11
<i>Bras v. Cal. Pub. Utils. Comm’n</i> , 59 F.3d 869 (9th Cir. 1995)	3
<i>Cal. Chamber of Com. v. Council for Educ. & Rsch. on Toxics</i> , 29 F.4th 468 (9th Cir. 2022)	7, 9
<i>Carson v. Makin</i> , 142 S. Ct. 1987 (2022).....	4, 5, 11
<i>City of Los Angeles v. Barr</i> , 929 F.3d 1163 (9th Cir. 2019)	2-3
<i>Cnty. House, Inc. v. City of Boise</i> , 490 F.3d 1041 (9th Cir. 2007)	9
<i>Cuviello v. City of Vallejo</i> , 944 F.3d 816 (9th Cir. 2019)	11
<i>Espinoza v. Mont. Dep’t of Revenue</i> , 140 S. Ct. 2246 (2020).....	4
<i>Fulton v. City of Philadelphia</i> , 141 S. Ct. 1868 (2021).....	6
<i>Garcia v. Google, Inc.</i> , 786 F.3d 733 (9th Cir. 2015)	12

1	<i>Gonzales v. O Centro,</i>	
2	546 U.S. 418 (2006).....	7
3	<i>Groff v. DeJoy,</i>	
4	--- S. Ct. ---, 2023 WL 4239256 (June 29, 2023).....	7
5	<i>Hernandez v. Sessions,</i>	
6	872 F.3d 976 (9th Cir. 2017)	11, 12
7	<i>Index Newspapers LLC v. U.S. Marshals Serv.,</i>	
8	977 F.3d 817 (9th Cir. 2020)	8-9
9	<i>Kennedy v. Bremerton Sch. Dist.,</i>	
10	142 S. Ct. 2407 (2022).....	11
11	<i>Klein v. City of San Clemente,</i>	
12	584 F.3d 1196 (9th Cir. 2009)	9
13	<i>Marlyn Nutraceuticals, Inc. v. Mucos Pharma GmbH & Co.,</i>	
14	571 F.3d 873 (9th Cir. 2009)	12
15	<i>Maxwell v. McLane Pac., Inc.,</i>	
16	No. 17-550, 2017 WL 8186758 (C.D. Cal. Oct. 19, 2017).....	4
17	<i>Ne. Fla. Chapter of the Associated Gen. Contractors of Am. v. City of</i>	
18	<i>Jacksonville,</i>	
19	508 U.S. 656 (1993).....	2-3, 10
20	<i>Niantic, Inc. v. Global++,</i>	
21	No. 19-cv-03425, 2019 WL 8333451 (N.D. Cal. Sept. 26, 2019)	4
22	<i>Porretti v. Dzurenda,</i>	
23	11 F.4th 1037 (9th Cir. 2021)	9
24	<i>Renee v. Duncan,</i>	
25	686 F.3d 1002 (9th Cir. 2012)	4
26	<i>Sherbert v. Verner,</i>	
27	374 U.S. 398 (1963).....	8
28	<i>Townley v. Miller,</i>	
	722 F.3d 1128 (9th Cir. 2013)	2
	<i>Trinity Lutheran Church of Columbia, Inc. v. Comer,</i>	
	582 U.S. 449 (2017).....	<i>passim</i>

1 *Yazzie v. Hobbs*,
2 977 F.3d 964 (9th Cir. 2020)2

3 **Statutes**

4 Cal. Educ. Code § 560345
5 Cal. Educ. Code § 5636512
6 Cal. Educ. Code § 5636612

INTRODUCTION

Reading Defendants' response briefs, one would think Plaintiffs ask this Court to definitively determine whether Children Plaintiffs would ultimately be placed in an Orthodox Jewish NPS, or whether School Plaintiffs could ever receive such certification. But the Court need do no such thing. Instead, this Court need only answer a single question: Does the Constitution permit Defendants to categorically exclude Plaintiffs from the NPS placement process solely because they are religious? Under binding Supreme Court precedent, the answer is a resounding no.

Likewise, Defendants conjure up a parade of remedy-related horrors, alleging that granting Plaintiffs injunctive relief would require this Court to wade into a thicket of regulatory questions, compel LAUSD to enter into contracts with Plaintiffs, and curb the lawful discretion of government officials. Such histrionics find no grounding in reality. The remedy Plaintiffs seek is as simple as the question presented to this Court: Allow California's NPS placement and certification process to operate exactly as it does today, just free from unconstitutional religious discrimination. The judicial micromanagement Defendants imagine is pure fiction.

What Defendants don't argue is equally revealing. No Defendant disputes the factual basis for the ongoing constitutional injury to Plaintiffs. No Defendant disputes that the religious exclusion prevents Parent Plaintiffs from seeking to have Children Plaintiffs placed in a religious NPS, or that it prevents School Plaintiffs from applying to become a certified NPS. Instead of disputing any of this, Defendants recycle their motion-to-dismiss arguments (often word-for-word), arguing that Plaintiffs lack standing and that Defendants' undisputed discrimination is just fine. But their standing arguments run headlong into controlling Supreme Court precedent and the purported justifications propping up their discrimination are grounded in a decision the Supreme Court has not once, but twice, recently confirmed is no longer good law. Defendants thus provide no reason to refuse the preliminary injunction.

But the problems with Defendants' arguments don't end there. Indeed, their

1 concessions alone warrant injunctive relief. Neither State nor District Defendants spend
 2 a word of briefing on the merits of Count III (discretion to grant individualized
 3 exemptions), conceding that argument altogether. District Defendants, going still
 4 further, completely ignore Plaintiffs’ unconstitutional conditions claim (Count V),
 5 choosing instead to discuss Count IV, which was not raised in Plaintiffs’ preliminary
 6 injunction motion. And when they finally get around to strict scrutiny, no Defendant
 7 makes any argument concerning least-restrictive means, conceding they’ve failed to
 8 carry that extremely high burden, too.

9 From start to finish, Defendants’ arguments find no footing in caselaw, let alone the
 10 Constitution. An injunction should issue.

11 **ARGUMENT**

12 **I. Plaintiffs have standing to seek preliminary injunctive relief.**

13 For the same reasons Plaintiffs articulated in their consolidated opposition to
 14 Defendants’ motions to dismiss, Dkt. 37 at 12-20, Plaintiffs have standing to seek
 15 preliminary injunctive relief. Standing for a preliminary injunction may be shown “in
 16 the same way as any other matter on which the plaintiff bears the burden of proof, *i.e.*,
 17 with the manner and degree of evidence required at the successive stages of the
 18 litigation.” *Townley v. Miller*, 722 F.3d 1128, 1133 (9th Cir. 2013) (citation omitted).
 19 And State Defendants agree that this Court must assess standing on the basis of
 20 Plaintiffs’ “well-plead allegations and whatever other evidence they submitted in
 21 support of their motion to meet their burden.” Dkt. 38 at 4 (citation omitted); *e.g.*, *Yazzie*
 22 *v. Hobbs*, 977 F.3d 964, 966-67 (9th Cir. 2020) (looking to complaint to assess
 23 standing).

24 Here, Plaintiffs’ complaint and supporting declarations confirm standing. Plaintiffs
 25 have alleged that California’s nonsectarian restriction prevents Plaintiffs from accessing
 26 special-education benefits on an equal basis with nonreligious individuals and
 27 institutions. As the Ninth Circuit and Supreme Court have confirmed, this “inability to
 28 compete on an even playing field constitutes a concrete and particularized injury.” *City*

1 of *Los Angeles v. Barr*, 929 F.3d 1163, 1173 (9th Cir. 2019); *Ne. Fla. Chapter of the*
 2 *Associated Gen. Contractors of Am. v. City of Jacksonville*, 508 U.S. 656, 667 (1993)
 3 (AGC) (same); *Trinity Lutheran Church of Columbia, Inc. v. Comer*, 582 U.S. 449, 463
 4 (2017) (“The express discrimination against religious exercise here is not the denial of
 5 a grant, but rather the refusal to allow the Church—solely because it is a church—to
 6 compete with secular organizations for a grant.”).

7 As with their motions to dismiss, Defendants completely ignore this caselaw, instead
 8 arguing Plaintiffs must prove in advance that they can satisfy every other aspect of the
 9 NPS placement or certification process. Dkt. 38 at 4-10; Dkt. 36 at 17-20. But this is a
 10 red herring. Plaintiffs need not preemptively show that—with the discriminatory bar
 11 removed—Children Plaintiffs would ultimately be placed in a particular NPS, nor that
 12 School Plaintiffs would satisfy the other NPS certification requirements. Dkt. 37 at 16;
 13 *see, e.g., Bras v. Cal. Pub. Utils. Comm’n*, 59 F.3d 869, 873 (9th Cir. 1995) (An
 14 excluded individual “need not allege that he would have obtained the benefit but for the
 15 barrier in order to establish standing”). This is because the injury flows from the “denial
 16 of equal treatment resulting from the imposition of the barrier, not the ultimate inability
 17 to obtain the benefit.” *Id.*

18 Defendants’ remaining recycled standing arguments also fall flat. *See* Dkt. 36 at 13-
 19 20; Dkt. 38 at 7-10. They contend that Plaintiff Schools are not “able and ready” to
 20 apply for NPS certification. But in the pleading context, allegations that a
 21 discriminatory barrier prevented a plaintiff from applying to a governmental program
 22 meet this test. *See AGC*, 508 U.S. at 659; Dkt. 37 at 16-18. Defendants argue that Parent
 23 Plaintiffs must first proceed through IDEA’s grievance process before filing suit, but
 24 such contentions are inconsistent with IDEA and would in any event be futile. Dkt. 37
 25 at 18-19. And though District Defendants claim School Plaintiffs’ injury is neither
 26 traceable to them nor redressable by this Court, Dkt. 36 at 19-20, that argument also
 27 fails. District Defendants cause injury by participating in the discriminatory contracting
 28 process and refusing to request a waiver, and an injunction would redress the injury by

1 causing a “change in a legal status” that would cause “a significant increase in the
2 likelihood that the plaintiff would obtain relief that directly redresses the injury
3 suffered.” *Renee v. Duncan*, 686 F.3d 1002, 1013 (9th Cir. 2012). *See* Dkt. 37 at 19-20.

4 **II.Plaintiffs have shown a likelihood of success on the merits.**

5 Plaintiffs moved for injunctive relief on three of their six claims: Count I (exclusion
6 from a generally available public benefit), Count III (discretion to grant individualized
7 exemptions), and Count V (unconstitutional condition on enumerated rights). Dkt. 28-
8 1 at 13-24. Both State and District Defendants ignore Plaintiffs’ Count III
9 individualized discretion argument, thus conceding Plaintiffs’ likelihood of success on
10 this count. Dkt. 38 at 10-14; Dkt. 36 at 20-28; *Niantic, Inc. v. Global++*, No. 19-cv-
11 03425, 2019 WL 8333451, at *6 (N.D. Cal. Sept. 26, 2019) (“Their failure to respond
12 amounts to a concession that the alleged violations . . . justify a preliminary
13 injunction.”); *Maxwell v. McLane Pac., Inc.*, No. 17-550, 2017 WL 8186758, at *7
14 (C.D. Cal. Oct. 19, 2017) (“[B]ecause Plaintiff has failed to address this argument,
15 Plaintiff is deemed to have conceded [it].”). And District Defendants offer *no response*
16 to Count V, Dkt. 36 at 20-28, conceding that argument as well. Moreover, as explained
17 below, the few arguments Defendants do make are unavailing.

18 **A. Defendants violate the First Amendment by excluding individuals and**
19 **institutions from a public benefit solely because they are religious (Count I).**

20 Plaintiffs are categorically excluded from participation in a public benefits program
21 based on their religious beliefs. Dkt. 28-1 at 13-14. A trilogy of Supreme Court cases
22 has established that such exclusion violates the Free Exercise Clause. *Carson v. Makin*,
23 142 S. Ct. 1996 (2022); *Espinoza v. Montana Dep’t of Revenue*, 140 S. Ct. 2246,
24 2255 (2020); *Trinity Lutheran*, 582 U.S. at 462.

25 State Defendants’ only argument is that Plaintiffs have experienced no substantial
26 burden on their free exercise rights because California’s NPS program is not a “public
27 benefit,” but rather a “*public* education” provided to children with disabilities. Dkt. 38
28 at 11-12. As an initial matter, this argument fails because Plaintiffs need not

1 demonstrate the presence of a substantial burden. *See Trinity Lutheran*, 582 U.S. at 466
 2 n.4 (“[A] law targeting religious beliefs as such is never permissible.”); Dkt. 37 at 22-
 3 23. But in any event, State Defendants’ argument is foreclosed by *Carson*.

4 As *Carson* made clear, California “may provide a strictly secular education in its
 5 public schools,” 142 S. Ct. at 2000, but that is not what California has done; instead, it
 6 has allowed *secular private* schools to receive state funds to provide an education to
 7 children with disabilities. California’s “administration of that benefit is subject to the
 8 free exercise principles governing any such public benefit program—including the
 9 prohibition on denying the benefit based on a recipient’s religious exercise.” *Id.*

10 The State attempts to distinguish *Carson* by arguing that an NPS is more closely
 11 regulated than Maine’s schools, such that an NPS and a public school are one and the
 12 same. Dkt. 38 at 11-13. But *Carson* did not turn on how closely Maine regulated its
 13 private schools. Instead, it focused on the distinction between *public* and *private*
 14 schools, explaining that Maine’s law made clear that the funding recipients remained
 15 private, as “confirmed” by the many differences between Maine’s private and public
 16 schools. 142 S. Ct. at 1999-2000.

17 The same is true here. Most notably, State Defendants’ argument is belied by the
 18 very name “*nonpublic*, nonsectarian school”—which is defined as “a *private*,
 19 nonsectarian school that enrolls individuals with exceptional needs pursuant to an
 20 individualized education program.” Cal. Educ. Code § 56034 (emphasis added); *see*
 21 *also Carson*, 142 S. Ct. at 1998 (looking to statutory language to determine whether
 22 private schools provided a public education). State Defendants don’t dispute this fact.
 23 Moreover, as Defendant Aguilar admits, each NPS can have “their own admissions
 24 requirements.” Dkt. 36-1 ¶ 20. And no one suggests that the NPS schools become arms
 25 of the state subject to the Constitution simply by their certification and receipt of state
 26 funds. Thus, while State Defendants point to certain ways in which California regulates
 27 NPSs, any difference between Maine and California’s regulations is constitutionally
 28 irrelevant in the face of undisputed evidence that NPS certified schools remain *private*.

1 Unable to distinguish *Carson*, State Defendants pivot back to the same arguments
 2 they made in their motion to dismiss—citing outdated caselaw that does not involve
 3 explicit religious exclusion from a government program. These cases have no purchase
 4 after *Carson*. Dkt. 37 at 24-25.

5 Defendants next argue that Plaintiffs’ claims fail simply because California requires
 6 NPS schools to sign a contract. Dkt. 36 at 22-23; Dkt. 38 at 12-13. But *Trinity Lutheran*
 7 rejected this argument by citing *AGC* (a contracting case) for the proposition that the
 8 injury in fact is the inability to even bid for a contract, not the ultimate denial of that
 9 contract. *See* 582 U.S. at 463. And *Fulton* further explained that a contractual
 10 relationship doesn’t abrogate the contracting party’s constitutional right to be free of
 11 discrimination on the basis of religion. *Fulton v. City of Philadelphia*, 141 S. Ct. 1868,
 12 1878 (2021) (“We have never suggested that the government may discriminate against
 13 religion when acting in its managerial role.”).

14 District Defendants’ Free Exercise arguments also lack merit. They claim Plaintiffs
 15 haven’t been denied a benefit because they “are not excluded from [the] continuum of
 16 special education programming or the ability to attend an NPS.” Dkt. 36 at 20-21. But
 17 Plaintiffs nowhere claim they are excluded from the program altogether. Their injury
 18 flows from the inability to advocate for NPS placement or to seek NPS certification—
 19 that is, to participate in this continuum of special education services on an equal basis
 20 with nonreligious individuals and institutions. Loffman Decl. ¶¶ 13-18; Nick Decl.
 21 ¶¶ 14-24; Perets Decl. ¶¶ 11-18; Einhorn Decl. ¶¶ 12-14; Block Decl. ¶¶ 13-15.

22 **B. Defendants violate the First Amendment because the law is not generally**
 23 **applicable (Count III).**

24 The nonsectarian restriction fails the general-applicability requirement because it
 25 provides a “mechanism for individualized exemptions.” *Fulton*, 141 S. Ct. at 1877;
 26 Dkt. 28-1 at 17-19. Puzzlingly, neither District nor State Defendants address the merits
 27 of this claim whatsoever. Neither cites *Fulton*—much less distinguishes it—nor do they
 28 quibble with how the waiver process operates. Accordingly, Defendants concede that

1 the undisputed discretion to waive NPS certification requirements—and District
 2 Defendants’ refusal to seek such a waiver for Plaintiff Schools—trigger strict scrutiny
 3 under binding Supreme Court precedent. *Supra* 4.

4 **C. Defendants have not carried their burden of satisfying strict scrutiny.**

5 Because the nonsectarian requirement denies Plaintiffs a public benefit on the basis
 6 of religion and is not generally applicable, it must survive “the strictest scrutiny.” *Trinity*
 7 *Lutheran*, 582 U.S. at 458. But Defendants have not come close to carrying their burden.
 8 *Cal. Chamber of Com. v. Council for Educ. & Rsch. on Toxics*, 29 F.4th 468, 478 (9th
 9 Cir. 2022); *Gonzales v. O Centro*, 546 U.S. 418, 429 (2006) (confirming that “the
 10 burdens at the preliminary injunction stage track the burdens at trial”).

11 Both Defendants simply rehash (almost verbatim) their motion-to-dismiss strict
 12 scrutiny analysis, *compare* Dkt. 36 at 24-28 and Dkt. 38 at 14-18 *with* Dkt. 31-1 at 31-
 13 36 and Dkt. 29 at 32-35, so a detailed response here is unnecessary. It suffices to point
 14 out that Defendants’ compelling interests (or *legitimate* interests, as incorrectly stated
 15 by District Defendants), are all rooted in *Lemon*, a “now abrogated” decision. *Groff v.*
 16 *DeJoy*, --- S. Ct. ---, 2023 WL 4239256, at *7 & n.7 (June 29, 2023); *see* Dkt. 37 at 30-
 17 32. And Defendants concerns about inculcation, Dkt. 38 at 16-17, are wholly misplaced;
 18 the ability to advocate for a religious NPS placement does not mean that unsuspecting
 19 children would be *forced* to attend a religious school without their parents’ consent or
 20 knowledge. *Cf.* Dkt. 36 at 16, 30 (describing parents’ role in “collaborative IEP team
 21 placement process”). Most important, Defendants cannot have a compelling interest in
 22 excluding religious individuals and institutions from the NPS process because
 23 California *already funds* private religious schools via parental and unilateral placement.
 24 *See* Dkt. 37 at 3-4; Dkt. 38 at 2-4.

25 But this Court need not wade into compelling interests because Defendants have
 26 failed to make *any* argument that their nonsectarian requirement is the least restrictive
 27 means of advancing these alleged interests. Dkt. 36 at 24-28; Dkt. 38 at 14-18. Even if
 28 Defendants were truly concerned about state funding for religious education, Dkt. 38 at

1 16-17, excluding *all* “sectarian” schools from participation in the program—regardless
 2 of how they would use IDEA funds—is far from the least restrictive means of doing so.
 3 *See id.* at 3 (IDEA funds “may not be used for religious instruction”). They could
 4 instead, for example, ensure that only families who *want* their children placed in a
 5 religious NPS are directed to that school. But because they have put forward nothing
 6 more than conclusory statements on this score, they fail to carry *their* burden and instead
 7 concede their restrictions fail strict scrutiny too. *See* Dkt. 37 at 32-33.

8 **D. Defendants violate the unconstitutional conditions doctrine (Count V).**

9 The nonsectarian restriction imposes an unconstitutional condition by extracting a
 10 surrender of Plaintiffs’ First Amendment rights, forcing them to give up their religious
 11 identities as a condition of accessing otherwise generally available public funds.
 12 Dkt. 28-1 at 20-21. Only State Defendants address Plaintiffs’ unconstitutional
 13 conditions claim, meaning District Defendants concede it. *Supra* 4.

14 State Defendants’ arguments fail for reasons already explained: They cite precedent
 15 applying the doctrine under the Fourth and Fifth Amendments, where a restriction
 16 *rationally related* to the state’s objectives is permitted. Dkt. 38 at 18. But the Supreme
 17 Court has rejected this test in the free exercise context, holding instead that “only the
 18 gravest abuses, endangering paramount interest, give occasion for permissible
 19 limitation.” *Sherbert v. Verner*, 374 U.S. 398, 406-07 (1963). Because Defendants
 20 cannot make that showing here, they violate the doctrine.

21 **III. Plaintiffs satisfy the remaining preliminary injunction factors.**

22 The likelihood of irreparable harm absent relief, the balance of equities, and the
 23 public interest all favor Plaintiffs. *See All. for Wild Rockies v. Cottrell*, 632 F.3d 1127,
 24 1135 (2011). These factors are considered on a “sliding scale,” on which a showing of
 25 “‘serious questions going to the merits’ and a balance of hardships that tips sharply
 26 towards the plaintiff can support issuance of a preliminary injunction.” *Id.* at 1134-35.

27 ***Irreparable harm.*** “It is well established that the deprivation of constitutional rights
 28 unquestionably constitutes irreparable injury.” *Index Newspapers LLC v. U.S. Marshals*

1 *Serv.*, 977 F.3d 817, 837 (9th Cir. 2020) (cleaned up). Indeed, the loss of constitutional
 2 freedoms, “for even minimal periods of time, unquestionably constitutes irreparable
 3 injury.” *Associated Press v. Otter*, 682 F.3d 821, 826 (9th Cir. 2012). Because Plaintiffs
 4 have demonstrated a likelihood of success on their First Amendment claims (*see* Section
 5 II), they also satisfy this requirement. *Cal. Chamber*, 29 F.4th at 482 (irreparable harm
 6 is “relatively easy to establish”); *Klein v. City of San Clemente*, 584 F.3d 1196, 1208
 7 (9th Cir. 2009) (“our caselaw clearly favors granting preliminary injunctions to a
 8 plaintiff . . . who is likely to succeed on the merits of his First Amendment claim”).

9 While District Defendants concede irreparable harm by not addressing it, State
 10 Defendants fare no better. They agree that loss of First Amendment rights is irreparable,
 11 Dkt. 38 at 20, but then claim Plaintiffs’ harms are not “imminent” as Plaintiff “Schools
 12 can continue operating as Jewish Orthodox schools,” and “the Families can practice
 13 their faith.” *Id.* at 20-22. This (again) misunderstands Plaintiffs’ injury—the total
 14 exclusion caused by the nonsectarian requirement—which continues to harm Children
 15 Plaintiffs each day they are deprived of the proper placement and harm School Plaintiffs
 16 each day they cannot apply for NPS certification. There is nothing speculative or
 17 uncertain about this ongoing, definite harm. *Supra* 2-4.

18 ***Balance of equities and public interest.*** Where the government opposes a
 19 preliminary injunction, the balance of equities and public interest factors “merge.”
 20 *Porretti v. Dzurenda*, 11 F.4th 1037, 1050 (9th Cir. 2021). This inquiry favors an
 21 injunction because it is never in the public interest to violate constitutional rights;
 22 instead, “this court has consistently recognized the significant public interest in
 23 upholding First Amendment principles.” *Cal. Chamber*, 29 F.4th at 482 (cleaned up).
 24 And “[t]he fact that the plaintiffs have raised ‘serious First Amendment questions
 25 compels a finding that . . . the balance of hardships tips sharply in [their] favor.’” *Cnty.*
 26 *House, Inc. v. City of Boise*, 490 F.3d 1041, 1059 (9th Cir. 2007).

27 While District Defendants concede these factors too, State Defendants only response
 28 is to (incorrectly) claim that Plaintiffs argue these factors are met “solely” based on their

1 likelihood of success. Dkt. 38 at 19-20. Not so. Plaintiffs raised distinct arguments as
 2 to why these factors “strongly support” injunctive relief on the facts of this case,
 3 Dkt. 28-1 at 23, not that they “collapse” into likelihood of success, Dkt. 38 at 20.

4 Defendants next offer a smorgasbord of last-gasp arguments concerning remedy.
 5 None have merit.

6 ***Injunction is too vague.*** District Defendants argue that an injunction cannot issue
 7 because it would require LAUSD to enter into a “complicated contracting process” and
 8 “waive both statutory requirements and its own processes and procedures to enter into
 9 a master contract without either verification of program appropriateness and/or
 10 negotiation.” Dkt. 36 at 29-30. Relatedly, they argue the injunction would “control the
 11 discretion of public officials.” Dkt. 36 at 30. These arguments are yet another red
 12 herring. Plaintiffs do not ask this Court to enter an injunction compelling Defendants to
 13 sign a contract with School Plaintiffs; they ask for an injunction “barring defendants
 14 from enforcing the ‘nonsectarian’ requirement in Cal. Educ. Code §§ 56365 and 56366”
 15 in its contracts. *Id.* at 29; *see also* Dkt. 28-9 (Proposed Order). The injunction would
 16 simply remove an unconstitutional categorical bar from the application process—it
 17 would not dictate public officials’ decisions, let alone placement outcomes or NPS
 18 certification decisions. It would simply allow Plaintiffs to be “*considered* . . . without
 19 the burden of invidiously discriminatory disqualifications,” thus remedying the injury
 20 created by the unconstitutional restriction. *AGC*, 508 U.S. at 666; *Trinity Lutheran*, 582
 21 U.S. at 463. If anything, it would *increase* officials’ discretion.

22 ***Delay.*** State Defendants argue that Plaintiffs “delay[ed]” seeking an injunction,
 23 “undercut[ing] . . . irreparable harm.” Dkt. 38 at 22-23. But State Defendants agree that
 24 the loss of First Amendment rights is “unquestionably” irreparable, Dkt. 38 at 19-20,
 25 and do not dispute that “[u]sually, delay is but a single factor to consider in evaluating
 26 irreparable injury; [and] courts are loath to withhold relief solely on that ground.” *Arc*
 27 *of Cal. v. Douglas*, 757 F.3d 975, 990 (9th Cir. 2014) (cleaned up). And in any event,
 28 no delay occurred here. Plaintiffs promptly filed suit after two changes in the law

1 removed any remaining doubt that California’s nonsectarian restriction cannot stand.
 2 First, the Supreme Court rejected Maine’s identical public-education argument in 2022.
 3 *Carson*, 142 S. Ct. at 1995-96. Second, the Supreme Court overruled “*Lemon* and its
 4 progeny” last term, *Kennedy v. Bremerton School District*, 142 S. Ct. 2407, 2427
 5 (2022), removing the foundation justifying all of Defendant’s purportedly compelling
 6 interests. Plaintiffs filed their complaint and sought a preliminary injunction within one
 7 year of these decisions—hardly undue delay. Finally, even State Defendants’ own cases
 8 don’t support their position here. The plaintiff in *Benisek*, Dkt. 38 at 22, waited *three*
 9 *years* after filing a complaint before seeking a preliminary injunction. *Benisek v.*
 10 *Lamone*, 138 S. Ct. 1942, 1944 (2018). And *Garcia* and *Straumann*, Dkt. 38 at 22, are
 11 both patent infringement cases—a context in which urgency is particularly probative of
 12 the alleged injury. Here, by contrast, Plaintiffs seek redress for an “ongoing, worsening
 13 injur[y],” a context where “tardiness is not particularly probative[.]” *Cuviello v. City of*
 14 *Vallejo*, 944 F.3d 816, 833 (9th Cir. 2019). Alleged delay is no reason to deny an
 15 injunction here. *Id.*

16 ***Mandatory injunction.*** Finally, State Defendants argue Plaintiffs’ injunction is
 17 “mandatory” and thus subject to a showing that the law “clearly favors” plaintiffs.
 18 Dkt. 38 at 23-24. Not so. Plaintiffs ask this Court to require Defendants to conduct their
 19 NPS certification “in accordance with constitutional processes,” which would
 20 “prevent[] future constitutional violations, a classic form of prohibitory injunction.”
 21 *Hernandez v. Sessions*, 872 F.3d 976, 998 (9th Cir. 2017) (collecting cases and noting
 22 “the inherent contradictions underlying the somewhat artificial legal construct”
 23 differentiating mandatory from prohibitory injunctions). Indeed, State Defendants’ own
 24 arguments confirm the injunction is prohibitory. They complain that, if enjoined, they
 25 will have “to review and analyze the extensive NPS application materials received from
 26 any sectarian applicants, conduct an on-site review of each applicant’s facility and
 27 program, and make a certification decision.” Dkt. 38 at 23. Precisely. Plaintiffs do not
 28 ask this Court to “order[] a responsible party to take action” they otherwise would not

1 have taken, *Marlyn Nutraceuticals, Inc. v. Mucos Pharma GmbH & Co.*, 571 F.3d 873,
2 879 (9th Cir. 2009), they ask that State Defendants engage in their current actions free
3 from constitutional defect. *See Hernandez*, 872 F.3d at 998 (injunction “prohibit[ing]
4 the government from conducting new bond hearings under procedures that will likely
5 result in unconstitutional detentions” was prohibitory). And in any event, Plaintiffs have
6 carried their burden of showing that the law clearly favors their position—indeed, this
7 is nowhere close to a “doubtful case[.]” *Garcia v. Google, Inc.*, 786 F.3d 733, 740 (9th
8 Cir. 2015).

9 CONCLUSION

10 The Court should grant a preliminary injunction barring defendants from enforcing
11 the “nonsectarian” requirement in Cal. Educ. Code §§ 56365 and 56366.
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

1 Dated: July 7, 2023

Respectfully submitted,

2 /s/ Eric C. Rassbach

3 Eric C. Rassbach (CA SBN 288041)

4 erassbach@becketlaw.org

Nicholas R. Reaves (DC Bar No. 1044454)

5 Daniel L. Chen (CA SBN 312576)

6 Laura Wolk Slavis (DC Bar No. 1643193)

7 Brandon L. Winchel* (CA SBN 344719)

The Becket Fund for Religious Liberty

8 1919 Pennsylvania Ave., Suite 400

Washington, DC 20006

9 202-955-0095 tel. / 202-955-0090 fax

10 * Not a member of the DC Bar; admitted in
11 California. Practice limited to cases in federal court.

12 *Attorneys for Plaintiffs*

CERTIFICATE OF SERVICE

On July 7, 2023, I filed the foregoing document with the Court via ECF. I hereby certify that I have served the document on all counsel by a manner authorized by the Federal Rules of Civil Procedure.

/s/ Eric C. Rassbach

Eric C. Rassbach

CERTIFICATE OF COMPLIANCE

The undersigned, counsel of record for the Plaintiffs, certifies that this brief contains less than 12 pages, which complies with this Court's page limit for reply briefs.

Dated: July 7, 2023

/s/ Eric C. Rassbach

Eric C. Rassbach